Archwiliad CDLl Newydd Caerdydd

Sipsiwn a Theithwyr

Pwynt Gweithredu HS4.2

Y Cyngor i gadarnhau a yw'r ddarpariaeth yn Lawnt Pengam dros dro neu'n barhaol.

Pwynt Gweithredu HS4.3

Os yw'r ddarpariaeth yn Lawnt Pengam dros dro, mae'r Cyngor i lunio adroddiad ar gydymffurfiaeth â'r Ddeddf Cydraddoldeb.

Pwynt Gweithredu HS4.4

Y Cyngor i gadarnhau bod cyllid wedi'i sicrhau ar gyfer Lawnt Pengam ar gyfer darpariaeth dros dro neu barhaol.

Ymateb y Cyngor

Cytunodd y Cyngor yn y Cabinet ar 17 Medi 2026 bod y safle arfaethedig yn Lawnt Pengam ar gyfer oddeutu 80 o leiniau wedi'i ddynodi'n barhaol (Gweler Adroddiad y Cabinet atodedig).

Cytunwyd hefyd bod safle presennol Ffordd Rover yn cael ei glustnodi fel darpariaeth barhaol ychwanegol ond gan nodi y bydd yn cael ei ailgynllunio i leddfu problemau mynediad a gorboblogi.

Mae hyn yn debygol o ddarparu tua 20 llain a bod proses asesu safle pellach yn cael ei chychwyn ledled y ddinas i glustnodi caeau ychwanegol a fydd yn cwrdd â'r bwlch yn y ddarpariaeth o 55 o leiniau.

CARDIFF COUNCIL
CYNGOR CAERDYDD

CABINET MEETING: 17 SEPTEMBER 2026

PENGAM GREEN MASTERPLAN PHASE 1 - GYPSY TRAVELLER PROVISION

HOUSING & COMMUNITIES (COUNCILLOR LYNDA THORNE)

CLIMATE CHANGE, STRATEGIC PLANNING & TRANSPORT (COUNCILLOR DAN DE'ATH)

AGENDA ITEM: 10

Reason for this Report

1. To update on progress in developing a masterplan for the Pengam Green area.

2. To agree amendments to the current proposals for Gypsy and Traveller provision within the scope of the masterplan in order to ensure compliance with the detailed comments of the Replacement Local Development Plan (RLDP) inspectors.

Background

3. In July 2025, Cabinet considered and approved recommendations to commission a Masterplan for the recently acquired Pengam Green site in Tremorfa (see site plan at appendix 1).

4. A recommendation to develop proposals for a temporary Gypsy Traveller Site within the masterplan area to alleviate overcrowding on the existing Rover Way Gypsy and Traveller site was also approved.

5. The existing Rover Way site was originally designed for 21 families but due to demand for pitches, over time, 33 families have been accommodated on the site. The new site was proposed to deliver approximately 80 pitches which would accommodate all the families from the existing site and also assist in meeting the urgent requirement for additional pitches as identified in the latest Gypsy Traveller Accommodation Assessment (GTAA).

6. The proposed new site was to be available for a period of at least 10 years with a longer-term aspiration for a road realignment along Rover Way that

would improve access to those entering Cardiff from the East and provide the potential to redevelop the existing Gypsy and Traveller site as a permanent provision.

7. The findings of the GTAA form part of the evidence base for the Replacement Local Development Plan (RLDP). The plan is required to allocate sites to meet the need identified over the plan period to 2036. The new temporary site was identified in the detailed deposit stage of the plan.

Key Issues

8. The Masterplan for the Pengam Green area is progressing in 2 Phases. The First Phase is dealing with the development of a proposal for the new Gypsy and Traveller provision. The wide range of survey work required to progress Phase 1 will also be scoped so that the results can inform the wider masterplan which will be taken forward as Phase 2. The second phase will include consideration of road alignments and development opportunities taking into account any constraints identified in Phase 1.

9. The proposals for a new Gypsy Traveller site are being progressed with a key milestone identified as submission of a proposed scheme for consideration by planning in early 2027.

10. Work commissioned to date includes:
    a. Appointment of full design team to prepare concept masterplan and planning application.
    b. Ecological surveys
    c. Tree Survey
    d. Topographical Survey
    e. Utilities Survey
    f. Drainage Survey
    g. Ground Investigations
    h. Noise and Air Quality Surveys
    i. Welsh Water Preplanning Advice
    j. Environmental Impact Assessment (EIA) screening opinion submitted

11. A range of Council Services are involved in the Masterplanning process for Pengam Green and further reports on the progress of both phases of the plan will be brought back to Cabinet as appropriate.

Replacement LDP Inspectors Findings

12. The RLDP was submitted for examination by independent Inspectors in December 2025 and the public hearing sessions, including a session relating to Gypsy and Travellers took place in June 2026. Following the Hearing Sessions, the Inspectors have issued their initial findings and next

steps in relation to the proposals for Gypsy and Traveller accommodation provision in the RLDP.

13. The Inspectors have concluded that while the Council has sought to address identified needs through the allocation of land at Pengam Green, they do not consider that this makes sufficient provision to meet the accommodation requirements identified in the 2024 Gypsy and Traveller Accommodation Assessment (GTAA).

14. The GTAA identifies a need for 117 permanent pitches and 10 transit pitches across Cardiff. Following the approval of four pitches at Shirenewton, the remaining requirement stands at 113 permanent pitches, including 69 pitches needed to meet immediate need. Although the RLDP allocates land at Pengam Green for 80 pitches, the Inspectors note that 21 of these would be required to rehouse existing residents from the Rover Way site while improvement works are undertaken. As a result, Pengam Green would provide only 59 additional pitches, leaving a shortfall of 54 permanent pitches overall and 10 pitches against immediate need.

15. One key point raised by the Inspectors was concern that the accommodation at Pengam Green was proposed to be designated as temporary while a longer-term solution is considered as part of the overall Pengam Green Masterplan. This uncertainty of permanent provision was seen as problematic and consequently it has been suggested that the site should be delivered with a permanent designation. No changes would be required to the current development proposals as the quality standards being applied are to the Welsh Government requirements for long term provision.

16. The Inspectors also had concerns that the remaining outstanding need would be met through windfall developments alone. They note that while four pitches have been delivered under the equivalent policy in the adopted LDP, this scale of provision would indicate too slow a delivery route to meet future need. Instead, they concluded that the RLDP must identify additional allocations capable of delivering the remaining 54 permanent pitches, including provision that can address the immediate need for 10 pitches. In addition, the inspectors consider that the RLDP must make direct provision for 10 regional transit pitches rather than relying on future regional arrangements.

17. The Inspectors made further comments about the Pengam Green site in relation to its location within the Pengam Moor Site of Importance for Nature Conservation (SINC) and in relation to its significant size. However, these further matters have been identified and addressed prior to the commencement of the masterplan process and the Inspectors accept that approval of the scheme if submitted as a planning application, would be a matter for a future Planning Committee to consider.

18. Overall, the Inspectors conclude that the RLDP must be amended before it can be considered sound. Specifically, the Council must identify provision for an additional 54 permanent pitches, make provision for 10 transit pitches, demonstrate compliance with legislative requirements and establish a clear strategy for permanent accommodation. A formal response to these matters has been requested by 30 September 2026.

19. The implications of not complying with the Inspectors conclusion are significant as the Inspectors may conclude that the RLDP is unsound meaning the Council would not be able to adopt the plan and work would need to start on preparing a new RLDP.

Proposed Response to the RLDP Inspectors concerns

20. In response to the RLDP Inspectors concerns it is proposed that:

- The new site proposal being developed within the Pengam Green Masterplan of approximately 80 pitches is designated as permanent. This has no impact on site design or cost but provides certainty of provision for the community in this specific area. Maintaining such permanent provision within the Masterplan area was clearly intended as outlined in the July 2025 report but it is agreed that designating the new proposed site as permanent provides greater clarity.

- The existing Rover Way site is identified within the RLDP as a site suitable for refurbishment to current Welsh Government gypsy and traveller site quality standards and is included in the site total that will become available to meet identified need.

- That a city-wide site assessment process is commenced to identify further opportunities for Gypsy and Traveller site provision, including an assessment of the capacity of the refurbished Rover Way site to accommodate any identified short-term need.

Local Member consultation

21. Ward Members have been consulted in principle about the recommendations included in this report in respect of Pengam Green. Any additional sites identified as a result of a city-wide site assessment process would be discussed with ward members at that time.

Resident and Stakeholder Consultation

22. Engagement has been undertaken with both residents of Rover Way and key partner agencies regarding the proposed Seawall Road Gypsy and Traveller site development. Overall, consultation feedback indicates broad recognition of the need for improved accommodation and living conditions, although there remain concerns regarding relocation, community impacts, the delivery timeline, and uncertainty about the scheme proceeding.

23. The consultation undertaken involved a one-to-one meeting between site staff and each contract holder on Rover Way. Engagement rate was about 50% for this site. Letters were also sent out welcoming comments from the residents of Shirenewton and those currently on the waiting list. The service received no feedback following these letters.

24. Residents generally welcomed the prospect of improved facilities, safer living conditions, enhanced infrastructure and better opportunities for future generations. However, concerns were raised regarding the emotional impact of moving, loss of established community connections, practical relocation costs, and the potential effects of neighbouring industrial developments. Further information about this consultation is summarised in Appendix 2.

25. An event for partners was held as part of the consultation. Consultation was undertaken with statutory and support partners including health, community safety and other stakeholder representatives to identify opportunities, risks and design considerations for the proposed site.

26. Partner organisations were broadly supportive of the principles underpinning the development, particularly opportunities to improve health, wellbeing, community engagement and support services. Partners highlighted the importance of managing expectations, continuing meaningful consultation, addressing community safety concerns, and ensuring the site is designed to meet the long-term needs of residents. Further information about this consultation is summarised in Appendix 3.

27. Public/Stakeholder consultation and engagement on the preparation of the RLDP has been undertaken at each stage of plan preparation, including consultation on the vision and objectives, strategic options, preferred strategy and most recently the Deposit or 'Full' plan in February to April 2025.

28. Given the scale, complexity and long-term nature of the proposed development, consultation and engagement will continue throughout the planning, design and delivery phases of the project. The Council is committed to maintaining regular and meaningful engagement with residents, partner organisations and other stakeholders. This ongoing programme of engagement will provide opportunities to share updates, consider emerging issues, shape services and ensure that the development responds effectively to the needs of existing and future residents. Through a collaborative approach, the Council intends to build confidence, strengthen stakeholder relationships and support the successful delivery of a sustainable, well-designed community.

Reasons for Recommendations

29. To note progress on the development of a master plan for the Pengam Green area of Cardiff.

30. To agree that the production of the detailed proposal for a new Gypsy and Traveller site at Pengam Green continues on the basis that the site is designated as permanent.

31. To agree that the existing Rover Way Gypsy Traveller site is identified within the RLDP as additional permanent gypsy and traveller provision.

32. To commence a process of additional site identification city wide.

Financial Implications

33. The Council acquired the Pengam Green site with existing outline consent for 20 acres of commercial development, with the remainder un-consented open/recreational land, with it being valued as such. The terms of the acquisition included overage provisions which, whilst allowing for some additional payment to the Welsh Government in the event of commercial or residential development beyond the consented 20 acres, are considered flexible enough in terms of land allocation to allow for a wide variety of masterplan layouts to be developed in the future to cater for a variety of uses without triggering overage.

34. A sum of £500,000 has been allocated from Earmarked Revenue Reserves towards the Master planning and survey works identified in this report, with this to cover the overall site including any use for travellers accommodation.

35. Based on experience of the costs of creation of the four additional pitches identified in the report, it is expected that the creation of a site at Pengam Green will have financial implications which at this stage remain uncosted and with no indication as to whether external grant at such levels would be receivable. No funding for creation, upgrade, acquisition of additional land or ongoing revenue costs of operation for new sites is included in the Council's budget framework. These should be developed as part of the overall strategy identified in this report to meet identified and statutory requirements and considered along with other Council expenditure priorities.

Legal Implications

36. This report seeks to provide an update relating to the master plan proposed for Pengam Green and the proposed Gypsy and Traveller site which has been previously reported to Cabinet. The legal implications provided under the previous Cabinet report remain relevant, in particular, the Council's duties under the Housing (Wales) Act 2014 to carry out an assessment of the accommodation needs of Gypsies and travellers

residing in or resorting to its area. The Council has a duty to consult such persons as it considers appropriate, which includes any changes to proposals arising from this report.

37. Where additional sites are required for the purpose of this report, it is anticipated that such transactions will be acquired in accordance with the Council's Acquisition and Disposal of Land Procedures Rules, supported by valuation advice and where necessary report to Cabinet for further consideration. All procurements of works will be expected to comply with the Council's Contract Procedure Rules.

38. With reference to the LDP Replacement Plan, the Council separately as Local Planning Authority (LPA) is expected to comply with Regulation 22 of the Town and Country Planning (Local Development Plan) (Wales) Regulations 2005. LPA's should have regard to LDP examination guidance which sets out the process and issues to consider regarding submission. Section 64(2) of the Planning and Compulsory Purchase Act 2004 specifically provides that an LPA must not submit the RLDP unless it considers the plan is ready for examination. This means that 'unsound' plans should not be submitted for examination. The LPA will need to demonstrate that the plan meets the three tests of soundness,(i.e does the plan fit?, is the plan appropriate?, and will the plan deliver?) as set out in Development Plans Manual and that preparation of the plan has complied with legal and regulatory procedural requirements.

Equalities & Welsh Language

39. In considering this matter, the decision maker must have regard to the Council's duties under the Equality Act 2010 (including specific Welsh public sector duties). Pursuant to these legal duties, Councils must, in making decisions, have due regard to the need to:

(1) eliminate unlawful discrimination
(2) advance equality of opportunity and
(3) foster good relations on the basis of protected characteristics.

40. Protected characteristics are:
(a) Age,
(b) Gender reassignment,
(c) Sex,
(d) Race – including ethnic or national origin, colour or nationality,
(e) Disability,
(f) Pregnancy and maternity,
(g) Marriage and civil partnership,
(h) Sexual orientation,
(i) Religion or belief - including lack of belief.

41. When taking strategic decisions, the Council also has a statutory duty to have due regard to the need to reduce inequalities of outcome resulting from socio-economic disadvantage ('the Socio-Economic Duty' imposed under section 1 of the Equality Act 2010). In considering this, the

Council must take into account the statutory guidance issued by the Welsh Ministers (WG42004 A More Equal Wales The Socio-economic Duty Equality Act 2010 (gov.wales) and must be able to demonstrate how it has discharged its duty.

42. An Equalities Impact Assessment aims to identify the equalities implications of the proposed decision, including inequalities arising from socio-economic disadvantage, the occupiers of the site will be Gypsies and Travellers with respect to the definition of 'Gypsies and Travellers' within section 108 of the Housing (Wales) Act 2014. Both Gypsies and Travellers are recognised ethnic minorities, which fall within the protected characteristic of race under the Equalities Act 2010 and due regard should be given to the outcomes of the Equalities Impact Assessment annexed to this report at Appendix 4.

43. The decision maker should be mindful of the Welsh Language (Wales) Measure 2011 and the Welsh Language Standards.

The Well-being of Future Generations (Wales) Act 2015

44. The Well-Being of Future Generations (Wales) Act 2015 ('the Act') places a 'well-being duty' on public bodies aimed at achieving 7 national well-being goals for Wales - a Wales that is prosperous, resilient, healthier, more equal, has cohesive communities, a vibrant culture and thriving Welsh language, and is globally responsible. In discharging its duties under the Act, the Council has set and published well-being objectives designed to maximise its contribution to achieving the national well-being goals. The wellbeing objectives are set out in Cardiff's Corporate Plan 2026-29.

45. When exercising its functions, the Council is required to take all reasonable steps to meet its wellbeing objectives. This means that the decision makers should consider how the proposed decision will contribute towards meeting the wellbeing objectives and must be satisfied that all reasonable steps have been taken to meet those objectives.

46. The wellbeing duty also requires the Council to act in accordance with a 'sustainable development principle'. This principle requires the Council to act in a way which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs. Put simply, this means that Council decision makers must take account of the impact of their decisions on people living their lives in Wales in the future. In doing so, the Council must:

- Look to the long term
- Focus on prevention by understanding the root causes of problems
- Deliver an integrated approach to achieving the 7 national well-being goals
- Work in collaboration with others to find shared sustainable solutions
- Involve people from all sections of the community in the decisions which affect them

47. The decision maker must be satisfied that the proposed decision accords with the principles above; and due regard must be given to the Statutory Guidance issued by the Welsh Ministers, which is accessible online using the link below:
http://gov.wales/topics/people-and-communities/people/future-generations-act/statutory-guidance/?lang=en

48. This report has been prepared in consideration of the Council's duty and the 'sustainable development principle', as set out in the Well-being of Future Generations Act (Wales) 2015. In reaching the recommendation set out herein, the Council has sought to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs. It is, therefore, considered that the recommendation complies with the Councils well-being objectives and the sustainable development principle in accordance with the requirements of the Act.

Policy and Budget Framework

49. The decision maker must be satisfied that the proposal is within the Policy and Budget Framework, if it is not, then the matter must be referred to the Council. All decisions taken by or on behalf the Council must:

a) be within the legal powers of the Council;
b) comply with any procedural requirement imposed by law;
c) be within the powers of the body or person exercising powers on behalf of the Council;
d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. standing orders and financial regulations;
e) be fully and properly informed;
f) be properly motivated;
g) be taken having regard to the Council's fiduciary duty to its taxpayers; and
h) be reasonable and proper in all the circumstances.

Single Impact Assessment

50. The Single Impact Assessment (Appendix 4) concludes that the proposed amendments to the Pengam Green Masterplan, including the delivery of a permanent Gypsy and Traveller site at Pengam Green, the retention of Rover Way as a permanent site, and the identification of additional provision across Cardiff, are expected to have predominantly positive impacts. The assessment finds that increasing pitch provision would help meet the accommodation needs identified in the 2024 Gypsy and Traveller Accommodation Assessment (GTAA) and address concerns raised by the Replacement Local Development Plan Inspectors regarding the sufficiency of current provision.

51. The assessment identifies a range of anticipated benefits, including reduced overcrowding, improved access to healthcare, education, employment and community facilities, enhanced physical and mental

wellbeing, greater social inclusion, and more stable and secure accommodation for Gypsy and Traveller families. Positive impacts are also identified across several protected characteristics, particularly for children, older people, disabled residents, and Gypsy and Traveller communities as a recognised ethnic group. Additional socio-economic benefits are anticipated through improved access to services and employment opportunities, while Welsh language objectives will be supported through bilingual service delivery and enhanced access to Welsh-medium opportunities.

52. A Children's Rights Impact Assessment (CRIA) was also undertaken (Appendix 5), which identifies predominantly positive outcomes for children through improved housing conditions, health and wellbeing, educational access, and opportunities for play and development. The assessment recognises that secure and suitable accommodation is an important factor in improving life chances and reducing inequalities experienced by Gypsy and Traveller children.

53. Both assessments acknowledge potential adverse impacts, principally those associated with the relocation of families where required. These include possible disruption to wellbeing, education and established support networks, alongside risks arising from transport accessibility, inadequate site facilities, and the need for stronger engagement with children and young people throughout the development process.

54. To mitigate these risks, the Council will continue to engage closely with residents, community representatives and partner agencies. Mitigation measures include accessible and ongoing consultation, child-focused engagement supported by trusted partners where appropriate, careful planning and management of any relocation arrangements, consideration of transport and accessibility requirements, provision of safe and suitable play spaces, and continued monitoring throughout the development to ensure emerging issues are identified and addressed. Overall, the assessments conclude that, with these mitigations in place, the proposals are expected to deliver significant positive equality, wellbeing and children's rights outcomes.

HR Implications

55. There are no HR implications directly arising from this report.

Property Implications

56. The acquisition of the wider Pengam Green site, which extends to just under 60 acres, was completed on 12th June 2025, following approval for the land purchase by Cabinet in the Land Matters Report of March 2024. The property was acquired from the Welsh Government under the Land Transfer Protocol, based on an external independent Redbook Valuation.

57. Significant property and legal due diligence was undertaken during the acquisition process which identified a variety of planning, legal, service provision, flooding and environmental constraints, which were identified as

needing detailed consideration as the masterplan and individual proposals were developed. In that regard, the Replacement LDP Inspectors Findings in this Cabinet update are noted as relating specifically to the provision of permanent Gypsy and Traveller accommodation and also the proposals and recommendations as to how these will need to be addressed.

58. It is also noted that further site investigation works have taken place since acquisition in respect of the specific proposals and Estates will continue to work with relevant colleagues to facilitate these as required. At the time of acquisition, a drone survey of the site was undertaken which identified un-official grazing, areas of public access and small pockets of fly tipping. Incidents of this nature have continued during the Council's recent ownership and management of these issues may need to be considered in respect of the delivery of the project and the on-going management of the wider land parcel.

59. As the masterplan is developed, where there are property asset management matters, transactions or valuations required to deliver any future proposals, they should be done so in accordance with the Council's Asset Management process and in consultation with Strategic Estates and relevant service areas.

RECOMMENDATIONS

The Cabinet is recommended to:

1. Authorise the production of a detailed proposal for a new Gypsy and Traveller site continues but on the basis that the site is designated as permanent. This would deliver approximately 80 pitches.

2. Agree that the existing Rover Way site is identified as additional permanent provision but note that it will be redesigned to alleviate access and overcrowding issues. This is likely to deliver approximately 20 pitches.

3. Agree that a further site assessment process be commenced across the city to identify additional pitches that will meet the gap in provision of 55 pitches.

SENIOR RESPONSIBLE OFFICER	**Sarah McGill** Corporate Director People & Communities
	11 September 2026

The following appendices are attached:

Appendix 1 – Site Plan
Appendix 2 – Summary of Resident Consultation
Appendix 3 – Summary of Stakeholder Consultation
Appendix 4 – Single Impact Assessment
Appendix 5 – Children's Rights Impact Assessment

Appendix 1 – Site Plan

Summary of Consultation Questionnaire Responses

Proposed Development at Seawall Road

Feedback from Plots 1, 3, 6, 7, 8, 11, 14, 17, 20, and 21 Roverway

Residents Plots not fed back/attended 2, 4, 5, 9, 10, 12, 13, 15, 16, 18, 19

Overall Sentiment

- Supportive: Many residents view the development positively, describing it as a "good idea," "lovely," or "needed."
- Cautious or Opposed: Some expressed reluctance to move, citing emotional ties to Roverway, anxiety about change, or concerns about the site's industrial surroundings.

Impacts on Residents

- Emotional & Mental Health: Anxiety, especially for long-term residents; concerns about being forced to move.
- Practical Concerns: Cost and logistics of moving homes, sheds, and horses; uncertainty about new neighbours; air quality and health risks.

Perceived Benefits

- Improved Living Conditions: Cleaner environment, better utilities, safer roads, and more space.
- Family-Oriented: Opportunity to live near family, plots for children, and community hubs.
- Health & Safety: Moving away from pollution, better air quality, and mental health improvements.

Requested Services

- Infrastructure: Larger pitches, day rooms, confidential spaces, pavements, parking, and green areas.
- Community Facilities: Nursery, play areas, stable blocks, grazing areas, and business facilities (e.g., scrap site).
- Support Services: Onsite staff, training courses (e.g., computer lessons, fire aid), employment opportunities for residents.

Common Questions Raised

- Will residents be forced to move?
- How long will the development take?
- Will financial help be provided for relocation?
- Will the site be called a "Gypsy and Traveller site" (concerns about insurance)?
- Can residents buy their own plots?
- Will the new flyover affect Roverway?

GTA Partners Consultation – Key Responses Summary

Health and Wellbeing

- Plan to incorporate medical suites with input from Health services.
- Midwifery was the first agency involved in planning medical room setup.
- Spaces for community engagement and partner workspaces.
- Ability to support vulnerable members of the community.
- Inclusion of digital spaces for education and training videos.

Timeline and Consultation

- Proposed as a temporary site for 10 years.
- Regular updates via emails and working groups.
- 1-to-1 appointments offered repeatedly.
- Concerns raised that letters alone are insufficient for consultation.

Concerns Raised

- Worries about residents not knowing the site may not happen.
- Concerns about mental health impacts if plans fall through.
- Standard displacement packages with individual assessments.
- Police concerns about increased site size.
- Feedback suggests families are not enthusiastic about a larger site.
- Plans for CCTV and Secure by Design principles.
- Police need space to work with the community.
- Issues with drug dealing, off-road bikes, loose horses, and public land misuse.
- Concerns about road and pedestrian safety.
- Commitment made 18 months ago for a crossing still pending.
- Need for active engagement with settled residents.
- Energy Park Location and further details: Battery park plans - OneDrive

Planning and Design

- Are areas for visiting stays, trailer/storage and horses included?
- How will the site be designed to support thriving communities?
- Why can't new developments include a percentage allocation for pitches, similar to social housing?
- Questions about which stakeholders have been consulted.
- Suggestion to consult teenagers and children using a cartoon artist to visualize their ideas.

Data and Examples

- Request to share 2016 and 2021 GTAA data.
- Example of Cheshire Council selling land privately

- Reference to Ellen Ridge site in Newport Other LA plans and developments
- Concerns about the lithium battery plant – need more detail and proximity info.
- Changes since previous planning refusal – flood defence improvements.

Utilities and Infrastructure

- Broadband infrastructure to be included.

Single Impact Assessment

Cardiff Council

1. Details of the Proposal

Title of the Proposal:	**Pengam Green Masterplan – Gypsy Traveller Provision**

Lead Director/ Assistant Director:	**Corporate Director – People and Communities**

Directorate/ Service Area:	**People and Communities / Development & Growth**

Cabinet Portfolio(s):	**Housing and Communities / Investment, Employment & Inclusive Growth**

Decision Maker: (Council, Cabinet or Officer)	**Cabinet**

Single Impact Assessments must be approved by an Operational Manager (OM).

Authorisation	
Completed by: (Initials only if below OM level)	Sarah McGill
Job Title:	Corporate Director – People and Communities
Date:	
Approved by: (OM or above)	
Job Title:	
Date:	

Document History

The Single Impact Assessment (SIA) must be updated as the proposal is developed, reflecting the outcomes of any involvement, options appraisal or business case work for example. A document history provides a useful trail of how the SIA has developed and updated. Draft versions of the SIA should be retained within the Directorate and may be provided to regulators if appropriate.

Version No.	**Date**	**Please indicate the reason for updating the SIA.** *E.g. policy development; to reflect feedback following consultation or engagement; in response to observations from Scrutiny Committee.*	**Approved by:** *(OM or above)*
1	25/04/25	First SIA	
2	14/05/25	Comments added to Consultation section	
3	18/06/25	Evidence added to identify positive impact	
4	12/08/26	Changes to proposed way forward following findings by the RLDP Planning Inspectorate	

2. Overview of the Proposal

What action is the Council considering and why?
Please provide a brief outline of the proposal including any relevant background information on why the proposal is being taken forward.

In July 2025 Cabinet considered and approved recommendations to commission a Masterplan for the recently acquired Pengam Green site in Tremorfa.

As part of this masterplan, approval was also given for the development of a temporary Gypsy Traveller Site to alleviate overcrowding on the existing Rover Way Gypsy and Traveller site.

The new site was proposed to deliver approximately 70 pitches which would accommodate all the families from the existing Rover Way site and also assist in meeting the urgent requirement for additional pitches as identified in the latest Gypsy Traveller Accommodation Assessment (GTAA). The findings of the GTAA form part of the evidence base for the Replacement Local Development Plan (RLDP).

The RLDP was submitted for examination by independent Inspectors in December 2025 and the public hearing sessions, including a session relating to Gypsy and Travellers took place in June 2026. Following the Hearing Sessions, the Inspectors have issued their initial findings and next steps in relation to the proposals for Gypsy and Traveller accommodation provision in the RLDP.

The inspectors have concluded that the RLDP is not currently sound in respect of Gypsy and Traveller accommodation provision, indicating the Plan does not make sufficient provision to meet the accommodation requirements identified in the 2024 Gypsy and Traveller Accommodation Assessment (GTAA).

In order to satisfy the concerns of the inspectors, the Council is seeking an agreement to amend the Masterplan in relation to the following:

1. The new Gypsy and Traveller site at Pengam Green continues on the basis that the site is designated as permanent.
2. To agree that the existing Rover Way Gypsy Traveller site is identified as additional permanent gypsy and traveller provision.
3. To commence a process of additional site identification city wide.

Agreement of these amendments to the original masterplan will enable Cardiff Council to increase the number of pitches within Cardiff and in so doing, meet the existing and future needs of our Gypsy and Traveller community.

Who are/ will be the service users? *Understanding who may use the service is important because it will help you to identify the groups of people who will be impacted. Please provide evidence and data sources to support your judgements. Dashboards looking at the city and inequalities are available on the Policy Portal. It is particularly important to consider the protected characteristic groups – does one group make up more of your services users than the others?*
Residents of Rover Way Gypsy & Traveller site The wider Gypsy and Traveller community

4. Impact Assessments

The Single Impact Assessment is made up of number of assessments which the Council is obliged to consider. In order to evidence your decision-making regarding assessments, you must complete each Part of this document.

Further information about each assessment and duty including who to contact for advice is provided in the relevant section. For detailed information on all the assessments and duties covered in this document, please visit the Policy Portal.

Impact Assessments

To demonstrate that due regard/conscientious consideration has been given to each of these impact assessments, you are asked to consider each in turn:

- **Part A:** Equality Impact Assessment
- **Part B:** Welsh Language Impact Assessment
- **Part C:** Child Rights Impact Assessment

Equality Impact Assessments and Welsh Language Impact Assessments are legally required for all new policies, procedures and practices, and all changes to existing policies, procedures and practices (including the termination of services and internal restructures). Child Rights Impact Assessments should be considered for the same circumstances if the proposal will impact babies, children or young people.

Impact assessments should be completed even if there is no impact or the impact is the same for everyone, as the assessments will form the evidence for this.

Socio-Economic Duty

If your proposal concerns a strategic decision, you must consider how it could impact on those experiencing socio-economic disadvantage.

- **Part D:** Socio- Economic Duty

Screening Questions

In addition to the impact assessments above, screening questions have also been included to help you determine whether the following statutory assessments need to be carried out:

- **Part E:** Habitats Regulations Assessment
- **Part F:** Strategic Environmental Assessment
- **Part G:** Data Protection Impact Assessment

Impact Assessment Screening Tool

The Impact Assessment Screening Tool provides advice tailored to your proposed policy, strategy or project regarding which impact assessments may be required and who to contact to find out more. The screening tool is an online form with mainly multiple-choice questions which should take less than 10 minutes to complete. Once the answers have been submitted, an automated email will be sent to you with the recommended next steps and details of who to contact for expert advice.

Part A: Equality Impact Assessment

Guidance in completing this assessment can be accessed here. Please contact the Equality Team for any further assistance with completing this assessment EqualityTeam@cardiff.gov.uk.

In order to comply with the Public Sector Equality Duty, the Council needs to ensure that its policies, strategies, services and functions demonstrate consideration of the need to:

- eliminate unlawful discrimination, harassment and victimisation,
- advance equality of opportunity between those who share a protected characteristic and those who don't, and
- foster good relations between people who share a protected characteristic and those who don't.

Equality Impact Assessments (EIAs) help us identify the impact of our decisions on different groups of people, particularly those with a protected characteristic. It will also help identify if any particular group will be impacted more or in a different way than other groups.

A positive impact can be identified when the proposal is beneficial or delivers improvements for some or all of the protected characteristics.

A negative impact is identified when the proposal is likely to be detrimental to one or more of the protected characteristics.

No impact can be identified when the proposal will not affect one or more of the protected characteristics.

Where a negative impact is identified, consideration of how to mitigate the impact must be included in the EIA.

The protected characteristics are:

- Age
- Disability
- Gender Reassignment
- Marriage and Civil Partnership
- Pregnancy and Maternity
- Race
- Religion or belief (including lack of religion or belief)
- Sex
- Sexual orientation

Assessing the Impact on Groups who Share a Protected Characteristic

Hover over the ⓘ for hints

Protected Characteristics	Tick at least one impact for each group			Provide details of the evidence and data source used to determine the impact or lack of impact.	For positive or negative impacts, provide details of the likely impact.	For negative impacts, provide details of the consideration of mitigating action(s).
	Positive Impact	Negative Impact	No Impact			
AGE ⓘ	✓	✓		Our most recent demographic data of residents from Rover Way indicates that their ages range from 0 – 69. Gypsy, Roma and Traveller communities experience some of the poorest health outcomes and severe health inequalities among any population in the UK (Service Mapping for Communicable Disease Inclusion Health Programme: Gypsy and Traveller Communities in Wales) Poorer housing conditions can impact on educational attainment (Implementing the Socio-economic Duty A review of evidence on socio-economic disadvantage and inequalities of outcome). Evidence identifies that Gypsy, Roma and Traveller children have the lowest attainment rates of any ethnic group in Wales (National Assembly for Wales - Children, Young People and Education Committee	The provision of a well-designed new permanent site and additional site provision will reduce overcrowding and provide better links to community facilities such as health care, schools, libraries, and play facilities could improve health outcomes of Gypsies and Travellers of all ages. A well-designed permanent site and additional site provision can provide children with a safe, warm, and stable home environment. This supports their physical, mental, and emotional development. It should be noted that moving home can be a stressful time and this could have a negative impact on children's education if a proposed move was to be undertaken during term time.	Ensure the planned site/ sites are designed to ensure appropriate transport links to community facilities and services. Ensure that the built environment (including access considerations) is built into planning processes from the outset. Ensure appropriate engagement takes place with service users of all ages to understand needs and access considerations. Ensure consideration is given to the timing of those moving onto the site / sites to manage disruption

				Inquiry report into the Education Improvement Grant: Gypsy, Roma and Traveller, and Minority Ethnic Children). Inclusive environments that support older people to remain independent and engaged in their communities can improve health outcomes (Public Health Wales Long-Term Strategy 2023–2035)	Well-designed accessible sites can positively impact older people (For elderly Gypsies and Travellers, the issue of mobility is particularly prominent as toilet facilities often require them to walk outside.) Improved access to these facilities can enable greater independence. As some Gypsies and Travellers may have poorer literacy and might not be able to engage with written engagement/ involvement, specific accessible consultation methods are required to engage with travellers.	Ensure engagement methods (including materials) are fully inclusive to engage with service users of all ages, & attempt to capture demographic information so that we can clearly demonstrate that we have consideration to people with different protected characteristics. This information will allow gaps in engagement to be identified whilst the process is live.
DISABILITY ⓘ	✓			Our most recent demographic data of residents from Rover Way indicates that four people are disabled. Increasing accessibility of housing and the built environments enables disabled people to live independently and safely – (Welsh Government Disability Taskforce)	Well-designed accessible sites can positively impact disabled people, improved access to onsite facilities can enable greater independence	As above

GENDER REASSIGNMENT ⓘ	✓			Whilst not specific to the protected characteristics of Gender Reassignment, improved site facilities will have a positive impact on all residents and visitors.		
RACE ⓘ	✓			The development of a new permanent site and additional site provision will address the specific cultural housing needs of Gypsies and Travellers who are a distinctly recognised ethnic groups as set out by the Equality Act 2010. Evidence is indicated above and below to indicate what the positive impacts could be. Well planned sites can reduce discrimination and promote cultural inclusion.	The provision of well-designed sites, which reduce overcrowding and provide better links to community facilities such as health care, schools, libraries, and play facilities could improve the lives of this distinct ethnic group	As above Ensure wider community engagement takes place to prevent negative media which may reinforce racial stereotypes or provoke local hostility.
RELIGION, BELIEF and NON-BELIEF ⓘ	✓			The prominent religion of Gypsies and Irish Travellers (in England and Wales) is Christianity. (Religious Belief of Gypsy or Irish Traveller Population 2021 Census)	Improving the accessibility to local community facilities could positively impact on those who wish to participate in practicing their faith.	As above
SEX ⓘ	✓			Our most recent demographic data of residents from Rover Way indicates there are: 55 females and 41 males		

				Whilst not specific to the protected characteristics of sex, improved site facilities will have a positive impact on all residents and visitors.		
SEXUAL ORIENTATION ⓘ	✓			Whilst not specific to the protected characteristics of sexual orientation, improved site facilities will have a positive impact on all residents and visitors.		
MARRIAGE and CIVIL PARTNERSHIP ⓘ	✓			Whilst not specific to the protected characteristics of marriage and civil partnership, improved site facilities will have a positive impact on all residents and visitors.		
PREGNANCY and MATERNITY ⓘ	✓			Improved site access to facilities during pregnancy and maternity are linked to better maternal health outcomes and greater engagement with health visitors and midwives – (Welsh Government Follow up inquiry into the provision of sites for Gypsy, Roma and Travellers)	Improved site accessibility will enable safer access to appropriate facilities on site.	As above

Involvement

When undertaking Equality Impact Assessments the legislation says:

> *We **must** involve people who represent the interests of people who share one or more of the protected characteristics, and have an interest in the way the Council carries out our functions.*
>
> *We may also involve or consult other people as we consider appropriate, but when considering this, we **must** have regard to the need to involve people who share one or more of the protected characteristics, and have an interest in the way the Council carries out our functions.*

In short, if the EIA has identified groups of people who are substantially impacted you must make arrangements to involve them, the people who represent them or those who advocate on their behalf.

For advice and guidance on how best to engage with different groups of people, and to help identify the most effective method(s), please contact the Cardiff Research & Engagement Centre consultation@cardiff.gov.uk. Further information and advice is also available in the EIA guidance.

What arrangements have been made to involve people? *Please provide details below such as people or groups engaged with; methods of involvement e.g. surveys, focus groups, workshops, interviews, formal consultation etc.*
As part of the overall strategy, residents of the Gypsy Traveller sites, both Rover Way and Shirenewton, have been encouraged to engage in the Local Development Plan Consultation. This consultation covered the period 18th February to 15th April 2025. The Gypsy Traveller Accommodation Assessment process also engaged with Gypsies and Travellers and obtained 117 received responses including those from Council owned sites (71), those from privately owned sites 3) , those in bricks and mortar housing (41) and those on unauthorised encampments (2). Meetings were also held with partner agencies, There and Back Again and Gypsy Traveller Wales, in relation to the Local Development Consultation Plan in relation to this plan. High level briefings around the intention of this proposal have been held with Health, Local South Wales Policing teams and Welsh Government with further briefings to be provided as the proposal progresses. To further inform this proposal and to incorporate the views of a range of stakeholders, the service intends to conduct the following consultation activities at the appropriate time: • Inclusive consultation with each contract holder on Rover Way, and their families, will be undertaken between May 2025 and August 2025 where this proposal will

be discussed and views collated. It is the intention that this will take the place of a one-to-one discussion with each contract holder. We will attempt to capture demographic information so that we can clearly demonstrate that we have consideration to people with different protected characteristics. This information will allow gaps in engagement to be identified whilst the process is live, so steps can be taken to rectify this. The result of this consultation will further inform our single impact assessment.

- Inclusive consultation will also be held with residents from Shirenewton and where applicable, those currently on the Council's Waiting list of Gypsy and Traveller Accommodation so that their views can also be fed into this proposal.

- Ensure wider community engagement takes place to prevent negative media which may reinforce racial stereotypes or provoke local hostility.

- Consultation with the following organisations will also be held. It is intended that that this consultation will take the form of a survey with an offer of a formal meeting where views can be understood from key partners. Fornal meetings will be offered on a group or one-to-one basis:

  - Travelling Ahead
  - There and back again
  - Gypsy Traveller Wales
  - Child Services/ Early Help
  - South Wales Police
  - South Wales Fire and Rescue
  - Relevant internal Local Authority teams
  - Education

This document will be updated following conclusion of the consultation.

Following the involvement, remember to update the impact assessment with the findings and any changes that have been made as a result.

Monitoring Mitigating Actions

Please list any mitigating actions below. How will progress be monitored? *Please provide details of what the mitigating actions are; how the actions will be monitored to ensure they are completed, for example through Directorate Delivery Plans; when the mitigating actions are expected to be delivered; and who will be responsible for monitoring the actions.*			
Mitigating Action	**Monitoring Arrangements**	**Expected Delivery Date**	**Responsible Officer**
Ensure planned sites are designed to ensure appropriate transport links to community facilities and services.	If the proposal is agreed meetings will take place with contactors and developers to build transport link considerations into plans	To be agreed	Sarah McGill
Ensure that the built environment (including access considerations) is built into the planning process from the outset	If the proposal is agreed meetings will take place with contactors and developers to build access considerations into plans	To be agreed	Sarah McGill
Ensure appropriate engagement (including the collection of demographic information) takes place with service users of all ages to understand needs and access considerations.	Progress updates and findings to be presented as part of monthly meetings with corporate Director	On going	Sarah McGill/ Matt Evans
Ensure engagement methods (including materials) are fully inclusive to engage with service users of all ages, & attempt to capture demographic information so that we can clearly demonstrate that we have consideration to people with different protected characteristics. This information will allow gaps in engagement to be identified whilst the process is live.	As part of progress updates to provide on engagement numbers to identify any engagement gaps	On-going	Sarah McGill/ Matt Evans
Ensure consideration is given to the timing of those moving	A full phasing plan will be created in collaboration with	To be confirmed once more certainty of	Sarah McGill/ Matt Evans

onto the site to manage disruption	residents' updates will be built into progress reports, consideration to be given to assistance to mitigate moving disruption	implementation timetable.	
Ensure wider community engagement takes place to prevent negative media which may reinforce racial stereotypes or provoke local hostility	Progress updates and findings to be presented as part of monthly meetings with corporate Director	On-going	Sarah McGill/ Matt Evans
Ensure the single impact assessment is updated on a regular basis to reflect changes as a result of involvement	SIA to be updated as part of monthly reporting	Ongoing	Sarah McGill

Next Steps

You must send the completed SIA to the Equality Team EqualityTeam@cardiff.gov.uk who maintain a record of all Equality Impact Assessments undertaken by the Council. Completed EIAs can be viewed here Cabinet & Policy - Equality Impact Assessments - By Directorate (sharepoint.com)

If the proposal forms part of a Council, Cabinet or Officer decision, you must include the Single Impact Assessment as an appendix to the relevant report(s) at all stages of the decision-making process including Council, Cabinet, Scrutiny Committees and Trade Union engagement.

Directorates are required to establish arrangements to ensure any actions identified to mitigate any impact on people with protected characteristics are delivered. This will form part of the corporate assurance framework to ensure that the Council can oversee compliance, and compliance will also form part of a rolling programme of review.

Part B: Welsh Language Impact Assessment

Information to assist you in completing this assessment is available here:
Policy Development and Compliance with the Welsh Language Standards.

Please contact Bilingual Cardiff's Policy Team for any assistance with completing this assessment by emailing Materion Polisi Iaith Gymraeg / Welsh Language Policy Matters.

Welsh Language Standards

Welsh Language Standards 88-93 and 95-97 are concerned with the policy development process. They describe the requirements to ensure the Welsh language is treated no less favourably than the English language when new policies are developed, or existing policies are revised. These standards address every step of the policy development process including assessing its impact on the Welsh language, consultation, and commissioning supporting research. Cardiff Council's full Compliance Notice can be found here.

You **must** provide evidence, especially from, but not limited to, any consultation or engagement undertaken, in order to support your comments throughout the document, regardless of whether you are noting a positive, negative or neutral impact.

PLEASE NOTE: Overwrite any grey text, it is there only to guide you. Make sure the font colour of your answers is black for accessibility reasons.

Impact

Standards 88-90 specifically relate to what impact, if any, your proposal (be it a policy decision, new or updated policy or strategy, or a new or updated service delivery provision) has on the Welsh language and on Welsh speakers. The impact identified could be **direct or indirect** and any such evidence must be included.

What will be the impact of this proposal on opportunities for people to use the Welsh language? *Please tick the appropriate box.*	Positive	☒
	Negative	☐
	Neutral	☐

What will be the impact of this proposal on treating the Welsh language no less favourably than the English language? *Please tick the appropriate box.*	Positive	☒
	Negative	☐
	Neutral	☐

Based on your above answers, please provide supporting comments and evidence in the relevant boxes on the following questions.

Could this proposal be formulated or re-formulated, so that it would have positive effects, or increased positive effects? **Could this proposal be formulated or re-formulated to ensure that it does not have adverse effects, or a decreased adverse effect?**
The provision of a new site with improved access to the local community which could improve access to Welsh-Medium Education and Welsh based community opportunities. Stable accommodation can help support consistent school attendance, which is key to language acquisition**.** Council services and signage at the site can be bilingual, normalising the use of Welsh in everyday life. Improved transport links can help residents to access community events which could include Welsh language activities, encouraging informal learning. Ensuring that education, and council services are available in Welsh supports linguistic rights and encourages use.

Consultation

Was a consultation undertaken to assist with the development of the proposal in line with standards 91-93?	Yes	☒
	No *If no, please skip to the next section 'Grants'.*	☐

If yes, when consulting on the proposal, were views considered, and sought, on the effects (both positive and negative) that it would have on the Welsh language and for Welsh speakers in the wider community? **Did the consultation seek, and give consideration to, views on how the proposal could have positive, or increased positive effects?** **Did the consultation seek, and give consideration to, views on how the proposal could have no adverse effects, or decreased adverse effects?** *Please include a copy of the consultation question(s) relevant to the Welsh language below along with any supporting information.*
The consultation included questions regarding the Welsh Language

Grants

Does the proposal involve the awarding of grants?	Yes	☒
	No *If no, please skip to the next section 'Research'.*	☐

If yes, has consideration been given to the guidance presented in the Council's Policy on Awarding Grants in Compliance with the Welsh Language Standards with regard to: **a) The opportunities for people to use the Welsh language** **b) In terms of treating the Welsh language no less favourably than the English language?**
In the awarding of grants consideration will be given to both A and B in line with Welsh Government documentation. The grant process enables Welsh to be treated on an equal basis to English

Research

Was research undertaken or commissioned to assist with the development of the proposal?	Yes	☐
	No *If no, please skip to the next section 'Material and Services'.*	☒

If yes, did the research give consideration to whether it would have a positive, negative or neutral impact on: **a) The opportunities for people to use the Welsh language** **b) In terms of treating the Welsh language no less favourably than the English language?**
Research will be commissioned and will give consideration to both A and B

Did the research undertaken or commissioned to assist with the development of the proposal give consideration to how it could have a positive effect, or increased positive effects? **Did the research undertaken or commissioned to assist with the development of the proposal give consideration to how it could have no adverse effect, or decreased adverse effects?**
N/A

Material and Services

In addition to the impact assessment to ensure that the proposal meets the requirements of the Welsh Language Standards, consideration must also be given to the supporting materials and services that may be required.

Visit Bilingual Cardiff or click on the following to view further information on specific issues:

- Correspondence – receiving and replying (emails, letters, online communication).
- Education Training Courses
- Meetings & Public Events – public meetings or events, group meetings, consultation, individual meetings.
- Procurement Checklist
- Producing Forms
- Producing Public Documents – policies, strategies, annual reports, corporate plans, guidelines, notices, codes of practice, consultation papers, licences, certificates, rules, brochures, leaflets, pamphlets or cards, ticket/vouchers.
- Public Address Announcements
- Public Messages – electronic – video
- Publicity & Advertising
- Reception Services
- Self Service Machines
- Signs, Notices & Display Material
- Social Media
- Telephone – receiving and answering calls.
- Websites, Apps and Online Services
- Welsh Language Guidance for Third Parties

Are all supporting materials and services compliant with the requirements of the Welsh Language Standards? If not, please send any required translation work to Bilingual Cardiff's Translation Log – the request form can be found here.
All relevant correspondence and documentation will be compliant with the standards.

Staffing Requirements

The Welsh Language Skills Strategy and additional guidance documents have been produced to support its implementation:

- Assessing Welsh Language Skills and Identifying Welsh Essential Roles
- Recruitment, Selection, and Interview Procedures and the Welsh Language

Do you have access to sufficient Welsh speaking staff to support the delivery of the proposal in compliance with the requirements of the Welsh language standards?
There are 832 Welsh speaking staff within the People & Communities Directorate. Of these, 53 are Welsh essential posts.

Monitoring Mitigating Actions

Please list any mitigating actions below. How will progress be monitored? *Please provide details of what the mitigating actions are; how the actions will be monitored to ensure they are completed, for example through Directorate Delivery Plans; when the mitigating actions are expected to be delivered; and who will be responsible for monitoring the actions.*			
Mitigating Action	**Monitoring Arrangements**	**Expected Delivery Date**	**Responsible Officer**
Commissioned research will give consideration to impact on: a) The opportunities for people to use the Welsh language b) In terms of treating the Welsh language no less favourably than the English language?	Progress updates and findings to be presented as part of monthly meetings with corporate Director	December 2025	Sarah McGill

Next Steps

You must send the completed SIA to Bilingual Cardiff's Policy Team WelshLanguagePolicyMatters@cardiff.gov.uk who maintain a record of all Welsh Language Impact Assessments undertaken by the Council.

If the proposal forms part of a Council, Cabinet or Officer decision, you must include the Single Impact Assessment as an appendix to the relevant report(s) at all stages of the decision-making process including Council, Cabinet, Scrutiny Committees and Trade Union engagement.

Part C: Child Rights Impact Assessment

The aim of a Child Rights Impact Assessment is to put children and young people at the forefront of decision-making. The assessment helps officers to consider how the rights of children and young people may be affected by a proposed policy or project.

Under Welsh law, Cardiff Council has a responsibility to uphold children's rights. Completing a Child Right's Impact Assessment helps us to ensure that we meet this duty.

Child Rights Impact Assessments should be considered for all new policies, procedures and practices, and all changes to existing policies, procedures and practices (including the termination of services and internal restructures) if the proposal will have an impact on babies, children or young people.

Will the proposal have an impact (either direct or indirect) on babies, children or young people?	Yes *If yes, click here to start a Child Rights Impact Assessment. You will receive an automated email containing a link to your Child Rights Impact Assessment template and the Child Friendly Cardiff Team will be in contact to support you.*	☒
	No *If no, a Child Rights Impact Assessment is not required. Please clearly explain your reasons below.*	☐

Guidance for Local Government prepared by Unicef is available here:
Child Rights Impact Assessment - Child Friendly Cities & Communities (unicef.org.uk)

For further information or advice about Child Rights Impact Assessments, please contact the Child Friendly Cardiff Team ChildFriendlyCardiff@cardiff.gov.uk

Next Steps

If the proposal forms part of a Council, Cabinet or Officer decision, you must include the Child Rights Impact Assessment as an appendix to the relevant report(s) at all stages of the decision-making process including Council, Cabinet, Scrutiny Committees and Trade Union engagement.

You must ensure that you download a copy of the completed CRIA to attach as an appendix to any report.

Part D: Socio-economic Duty

More information about the Socio-economic Duty can be found on the Policy Portal. For further information or assistance, please contact the Equality Team EqualityTeam@cardiff.gov.uk.

The Socio-economic Duty only applies to strategic decisions i.e. those which affect how the Council fulfils its statutory purpose over a significant period of time. This includes setting objectives required by law (Wellbeing, Equality etc.), medium- to long-term plans (Corporate Plan, Welsh language, service delivery and improvement plans), strategic financial planning, major procurement and commissioning decisions, etc. (This list is not exhaustive.) The Duty does not apply to routine 'day-to-day' decisions.

Does the proposal concern a strategic decision?	Yes *If yes, you need to answer the questions below.*	☒
	No *If no, the Socio-economic Duty does not apply.*	☐

If your proposal does concern a strategic decision, you must consider the need to reduce inequality for people who are disadvantaged by social and economic circumstances, for example people on low incomes or those living in deprived areas.

How could the proposal potentially improve outcomes for those who experience socio-economic disadvantage and reduce inequality? *Please provide details including any evidence and data sources used.*
A positive decision to approve amendments to Gypsies and Traveller site provision within the Pengam Green Master Plan could have a number of positive impacts in relation to the Socioeconomic duty. Evidence identified within the Equality Impact Assessment (above) identifies how Gypsies and Travellers are amongst the most disadvantaged groups in Wales. The provision of an accessible well-designed sites with improved transport links has the potential to: Improve Access to Employment Better transport links connecting residents to job opportunities across Cardiff and beyond which could reduce barriers to stable, long-term employment. Enhance Educational Outcomes Stable accommodation can help support consistent learning environments for those in school or college. Improved transport links can improve access in travelling to schools and colleges which can help to increase attendance and attainment. Enhance Health and Wellbeing Improved access to healthcare and community facilities can enable people to access these services. This can improve health ad wellbeing.

A settled living environment can help reduced stress from insecure or unauthorised living conditions which can improve mental health.

Enhance Social Inclusion
A well-integrated site fosters better relationships with the settled community.
Reduces stigma and promotes cultural understanding.

Enhance civic participation
Residents are more likely to engage with local services and decision-making when they feel secure and included.

The development of a new site / sites could also impact the wider community as the construction of a site / sites could improve job opportunities for the local community.
The awarding of the construction contract could also have a positive impact due to built in community benefits within council procurement processes.

Could the proposal potentially increase inequality experienced as a result of socio-economic disadvantage? If so, what actions can be taken to mitigate this?
Please provide details including any evidence and data sources used.

The development will potentially be positive

Part E: Habitats Regulations Assessment

A Habitats Regulations Assessment is a tool which helps us protect internationally-designated nature conservation sites by considering how planned policies or projects could impact these sites.

A Habitats Regulations Assessment is legally required when a plan or project is judged to have a potential impact on protected sites. For example:

- Planning applications (these form the vast majority of Habitats Regulations Assessments)
- Local Development Plan and other strategic plans
- Local Flood Risk Management Strategy
- Wales Coastal Path projects

To determine if a Habitats Regulations Assessment is required, please answer the following screening question:

Will the proposal affect a European site designated for its nature conservation interest*, or steer development towards an area that includes a European site, or indirectly affect a European site?	Yes *If the answer is 'Yes', then a screening exercise may need to be conducted to determine if a Habitats Regulations Assessment is required or not.* *Contact the Biodiversity Team who will guide you through the process.*	☒
	No *If no, a Habitats Regulations Assessment is not required.*	☐

** Only two European sites designated for nature conservation interest lie within Cardiff's boundaries – the Severn Estuary and Cardiff Beech Woods, but be aware if your project affects an area close to a neighbouring authority.*

For further information or advice about Habitats Regulations Assessments, contact the Biodiversity Team.

Part F: Strategic Environmental Assessment

A Strategic Environmental Assessments is a process which helps us to consider the potential environmental impacts of a proposed strategy, policy or activity.

A Strategic Environmental Assessment is legally required for any proposed strategy, policy or activity which sets the framework for future development consent and is likely to have significant environmental impact.

Proposals which may require a Strategic Environmental Assessment include land use and spatial planning proposals such as the Local Development Plan; local air quality plans; local transport plans, local housing strategies etc.

To determine if a Strategic Environmental Assessment is required, please answer the following screening questions:

1. Does the strategy, policy or activity set the framework for future development consent?	Yes *If yes, proceed to the next question.*	☐
	No *If no, a Strategic Environmental Assessment is not required.*	☒

2. Is the strategy, policy or activity likely to have significant environmental effects (positive or negative)?	Yes *If you have answered 'Yes' to both questions, then a full Strategic Environmental Assessment Screening is needed.* *Contact the Sustainable Development Unit who will guide you through the process.*	☒
	No *If no, a Strategic Environmental Assessment is not required.*	☐

For further information or advice about Strategic Environmental Assessments, contact the Sustainable Development Unit.

Part G: Data Protection Impact Assessment

A Data Protection Impact Assessment is designed to assess the risk associated with a processing activity involving personal data.

Data Protection Impact Assessments are a legal requirement under the UK General Data Protection Regulation (UK GDPR).

Where any service is considering making changes to the way in which personal data is processed – this could be through collection of new information or through a new system for holding or hosting data, you must complete a Data Protection Impact Assessment (DPIA).

To determine if a Data Protection Impact Assessment is required, please indicate if the proposal captures/uses any of the following information:

Personal	**Tick** (all that apply)	**Sensitive/Special Category**	**Tick** (all that apply)
Name	☐	Racial / ethnic origin	☐
Address (home or business)	☐	Political opinions	☐
Postcode	☐	Religious beliefs	☐
NHS No.	☐	Trade union membership	☐
Email address	☐	Physical or mental health	☐
Date of birth	☐	Sexual life	☐
Employee number	☐	Criminal offences	☐
Driving Licence (shows date of birth and first part of surname)	☐	Biometrics; fingerprints	☐
IP Address	☐	National Insurance Number	☐
Additional data types (if relevant):		Bank, financial or credit card details	☐
		Mother's maiden name	☐
		Tax, benefit records	☐
		Health, adoption, employment, school, Social Services, housing records	☐
		Child Protection	☐
		Safeguarding Adults	☐
		Pension Records	☐

None of the above	☒

If you have ticked any of the data types above, a Data Protection Impact Assessment may be required. Click here to read the guidance and start the Data Protection Impact Assessment process if required.

If you have ticked 'none of the above', then a Data Protection Impact Assessment is unlikely to be required.

For further information or advice about Data Protection Impact Assessments, contact the Data Protection Service.

CARDIFF COUNCIL

CHILD RIGHTS IMPACT ASSESSMENT (CRIA)

Information or assistance in completing the CRIA, please email the Child Friendly Cardiff Team ChildFriendlyCardiff@cardiff.gov.uk

Title of policy/strategy/project/ procedure/service being assessed:	To agree amendments to the current proposals for Gypsy and Traveller provision within the Pengam Green Masterplan in order to ensure compliance with the detailed comments of the Replacement Local Development Plan (RLDP) inspectors.
Type of Assessment:	New

Who is responsible for developing and implementing the policy/strategy/project/ procedure/service?	
Name:	Sarah McGill
Job Title:	Corporate Director
Service/Team:	People & Communities
Directorate:	People & Communities

STAGE 1: PURPOSE/SCOPE

1. **What is the policy/strategy/project/procedure/service? Summarise its overall aims and any aims specific to children.**

In July 2025 Cabinet considered and approved recommendations to commission a Masterplan for the recently acquired Pengam Green site in Tremorfa.

As part of this masterplan approval was also given for the development of a temporary Gypsy Traveller Site to alleviate overcrowding on the existing Rover Way Gypsy and Traveller site.

The new site was proposed to deliver approximately 70 pitches which would accommodate all the families from the existing Rover Way site and also assist in meeting the urgent requirement for additional pitches as identified in the latest Gypsy Traveller Accommodation Assessment (GTAA). The findings of the GTAA form part of the evidence base for the Replacement Local Development Plan (RLDP).

The RLDP was submitted for examination by independent Inspectors in December 2025 and the public hearing sessions, including a session relating to Gypsy and Travellers took place in June 2026. Following the Hearing Sessions the Inspectors have issued their initial findings and next steps in relation to the proposals for Gypsy and Traveller accommodation provision in the RLDP.

The inspectors have concluded that the RLDP is not currently sound in respect of Gypsy and Traveller accommodation provision, indicating the Plan does not make sufficient provision to meet the accommodation requirements identified in the 2024 Gypsy and Traveller Accommodation Assessment (GTAA).

In order to satisfy the concerns of the inspectors we are seeking an agreement to amend the Masterplan in relation to the following:

1. The new Gypsy and Traveller site at Pengam Green continues on the basis that the site is designated as permanent.
2. To agree that the existing Rover Way Gypsy Traveller site is identified as additional permanent gypsy and traveller provision.
3. To commence a process of additional site identification city wide.

Agreement of these amendments to the original masterplan, will enable Cardiff Council to increase the number of pitches within Cardiff and in doing meet the existing and future needs of our Gypsy and Traveller community.

To seek approval for the commission of a Masterplan for the recently acquired Pengam Green site in Tremorfa and to seek approval to develop proposals for a temporary Gypsy Traveller site, subject to a viable business plan, to alleviate overcrowding on the existing Rover Way site.

The proposal is to develop a comprehensive Master Plan for the Pengam Green area of Cardiff which has recently been acquired by the Council via the land transfer process from Welsh Government. The acquisition of the land provides a range of potential opportunities to deliver projects in line with key Council Objectives and the Masterplan will enable consideration of those ambitions informed by detailed site assessment surveys.

The site is identified as a Site of Importance for Nature Conservation (SINC) and any proposals for the site would need to respect this designation and set out appropriate and proportionate mitigation and compensation measures to avoid potential harm to the designation.

To determine the measures required a range of detailed ecological studies will need to be commissioned over a 12-month period to understand the biodiversity of the site.

Potentially the masterplan will deliver a number of projects that will each require separate impact assessments as part of the project appraisal process (such as changes to the access to the city from the East).

This report does however include a specific recommendation to proceed with the development of a business case to develop a temporary Gypsy and Traveller site at a location just off Seawall Rd within Pengam Green.

The current Roverway Gypsy and Traveller site has 21 pitches with amenity blocks and sufficient space for a mobile home and/or caravan. Currently, 33 families are resident on the site.

The latest Gypsy Traveller Accommodation Assessment (which covers the 15-year period 2021 to 2036) identifies several concerns which have been logged on the

Council's risk register, particularly in relation to fire safety matters.

The Assessment also identifies that there is an unmet need for the provision of 117 additional pitches by 2036 to meet that identified need, with an urgent unmet short-term need for the provision of 73 of these pitches by 2026.

To address these identified areas a temporary site is required.

The temporary provision is proposed to provide pitches that will exceed the number currently required to meet the needs of residents of the Rover way site. The additional pitch provision will assist in meeting the identified need for Gyspy and Traveller pitch provision in Cardiff as evidenced in the current Gypsy and Traveller Accommodation Needs Assessment.

The first phase of the site assessment work referenced above would focus on the proposed site of the temporary Gypsy and Traveller site to inform the development of the projects business case.

2. **Please select the groups of children and young people who will be directly and/or indirectly impacted. Please review after completing the form.**

☐ Protected Characteristics	☐ EOTAS
☐ Young Parents	☒ Gypsy Travellers
☐ Children of Single Parents	☐ Asylum Seekers
☒ Southern Arc Children	☐ BAME Community
☐ Children of Deaf Parents	☐ Care Experienced
☐ Young Carers	☒ Pre-School
☒ Primary School	☐ Secondary School
☐ Welsh First Language	☐ Non-Native Speakers of English
☐ Set Locality	☐ Citywide
☐ LGBTQ+	☒ ALN
☐ Youth Justice	**Other -** Click or tap here to enter other identified groups

STAGE 2: BUILD AND ASSESS

The General Principles of the UNCRC (United Nations Convention on the Rights of the Child) are at the heart of a child rights approach. This link will take you to a page on our website with a full list of Children's Rights and supporting information. Click here to access a list of articles grouped into common themes.

3. **What is the likely/ actual impact of the proposal on children's rights? Is it positive, negative, or neutral?**

Describe the Impact	*Impacted UNCRC Articles*	*Impact Scale*	*How to mitigate impact (if negative)* ⓘ - additional info
The development of a new site /sites can provide children with a safe, warm, and stable home environment. This supports their physical, mental, and emotional development.	Right to an Adequate Standard of Living (Article 27)	Positive	Click or tap here to add a mitigation.
The development of a new site / sites with increased access to transport links to local community facilities could help to reduce school absences and	Right to Education (Article 28)	Positive	Click or tap here to add a mitigation.
A new site / sites with improved living conditions can enhance access to healthcare and reduce health inequalities.	Right to Health (Article 24)	Positive	Click or tap here to add a mitigation.
A new site / sites with access to safe outdoor space and communal areas can help children to play and socialise	Right to Play and Leisure (Article 31)	Positive	Click or tap here to add a mitigation.
Involving children in the planning and design of facilities can ensure voices are heard and needs identified	Respect for the Views of the Child (Article 12)	Positive	Click or tap here to add a mitigation.
If the moving process takes place during school term time this could cause discruption to learning opportunities	Right to Education (Article 28)	Negative	Ensure once site is completed consideration is given to the timing of those moving onto the site in order to manage disruption
If site / sites lack adequate transport links, children may still face barriers to accessing education.	Right to Education (Article 28)	Negative	Ensure developed site has adequate transport links to enable access to local community facilities
If site / sites lack suitable santation, heating or healthcare access, children's health may still be compromised.	Right to Health (Article 24)	Negative	Ensure the site is designed to ensure appropriate facilities and services are included within the built evironment

Failure to site / sites with access to safe outdoor space and communal areas could prevent children from playing and socialising	Right to Play and Leisure (Article 31)	Negative	Ensure that safe outdoor spaces and communal areas are built into site design
Failure to involve children in the planning and design of facilities could result in lack of voice resulting in a lack of child friendly facilities	Respect for the Views of the Child (Article 12)	Negative	Ensure that children are involved in the planning and design of facilities so that their needs can be identified.

**If you need more rows message Child Friendly Cardiff*

STAGE 3: VOICE AND EVIDENCE

4. **How do you plan to review the policy/ strategy/ project/ procedure/ service to ensure that it respects, protects and fulfils children's rights?** ⓘ - additional info

If a decision to amend the Master Plan is positive we will:

• Establish a monitoring framework with regular feedback on the developmenent / developments.

• Provide regular updates to Cabinet members with portfolio responsibility

• Ensure inclusive engagement is embedded throughout the development of the new site / sites. Child-specific feedback will be gathered via inclusive child-friendly consultations and this will inform developments going forward.

5. **Have you sourced and included the views and experiences of children and young people? What do you know about children and young people's views and experiences that are relevant to the proposal?** ⓘ - additional info

Initial engagement with Adults has taken place in the production of a Gypsy Traveller Accommodation Assessment. If a decision is positive, we will ensure inclusive engagement is embedded throughout the development of the new site / sites. Child-specific feedback will be gathered via inclusive child-friendly consultations.

STAGE 4: BUDGET

It is important to consider the resource and budgetary elements which are directly attributed to children and young people to enable oversight.

6. **What is the budget for this policy/ strategy/ project/ procedure/ service? In your answer, include any allocations specifically for children and young people and whether any of the budget will be used to mitigate negative impacts identified above.**

If agreed, the budget will need to be confirmed with relevant directorates.

STAGE 5: IDENTIFIED ACTIONS

7. **What actions have been identified or changes made to the policy/ strategy/ project/ procedure/ service as a result of this assessment?** ⓘ - additional info

A number of mitigating actions above have been identified and will be built into the development delivery if the proposal if agreed

AUTHORISATION

The template should be completed by the Lead Officer of the identified policy/ strategy/ project/ procedure/ service and approved by the appropriate manager.

Completed By:	Matt Evans
Submission Date:	12/08/2026
Job Title:	Operational Manager for Specialist Housing
Approved By:	Sarah McGill
Job Title:	Corporate Director People and Communities

Governance & Decision-Making

Where it is considered that a CRIA is required, you must append the completed form to the Cabinet or Officer Decision Report. A copy must also be emailed to the Child Friendly Cardiff Team ChildFriendlyCardiff@cardiff.gov.uk

Advice & Support

UNICEF Child Rights Impact Assessment Guidance for Local Government:
Child rights impact assessment - Child Friendly Cities & Communities (unicef.org.uk)

For further information or assistance in completing the CRIA, please email the Child Friendly Cardiff Team ChildFriendlyCardiff@cardiff.gov.uk